

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



This **Integrated Impact Assessment tool** incorporates the principles of the Well-being of Future Generations (Wales) Act 2015 and the Sustainable Development Principles, the Equality Act 2010 and the Welsh Language Measure 2011 (Welsh Language Standards requirements) and Risk Management in order to inform effective decision making and ensuring compliance with respective legislation.

1. PROPOSAL DETAILS: (Policy/Change Objective/Budget saving)

Proposal Title	Public Space Protection Orders (PSPOs)
-----------------------	--

Service Area	Policy, Performance & Public Protection	Corporate Lead Officer	Alun Williams	Strategic Director	Barry Rees
---------------------	---	-------------------------------	---------------	---------------------------	------------

Name of Officer completing the IIA	Anne-Louise Davies	E-mail	annelouise.davies@ceredigion.gov.uk	Phone no	
---	--------------------	---------------	-------------------------------------	-----------------	--

Please give a brief description of the purpose of the proposal

Public Protection have carried out a review into the current PSPOs with a view to extend the continuation of the current dog restrictions on a section of Borth beach.

Who will be directly affected by this proposal? (e.g. The general public, specific sections of the public such as youth groups, carers, road users, people using country parks, people on benefits, staff members or those who fall under the protected characteristics groups as defined by the Equality Act and for whom the authority must have due regard).

The general public, in particular local dog owners as well as visitors with dogs, and other users of Borth beach.

VERSION CONTROL: The IIA should be used at the earliest stages of decision making, and then honed and refined throughout the decision making process. It is important to keep a record of this process so that we can demonstrate how we have considered and built in sustainable development, Welsh language and equality considerations wherever possible.

Author	Decision making stage	Version number	Date considered	Brief description of any amendments made following consideration
Anne-Louise Davies	Cabinet	1	05.09.23	

COUNCIL STRATEGIC OBJECTIVES: Which of the Council's Strategic Objectives does the proposal address and how?

Boosting the Economy, supporting Business and enabling employment.	
--	--

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Creating caring and healthy communities	A section of Borth beach is specified, and will continue to have a restriction to exclude dogs from the beach and requiring dogs to be on a lead on the promenade, which serves to protect the public (locals residents, visitors and tourists) from anti-social behaviour and nuisance associated with the activities of irresponsible dog owners i.e. dog fouling and out of control dogs.
Providing the best start in life and enabling Learning at all ages	
Creating sustainable, greener and well-connected communities	

NOTE: As you complete this tool you will be asked for **evidence to support your views**. These need to include your baseline position, measures and studies that have informed your thinking and the judgement you are making. It should allow you to identify whether any changes resulting from the implementation of the recommendation will have a positive or negative effect. Data sources include for example:

- *Quantitative data - data that provides numerical information, e.g. population figures, number of users/non-users*
- *Qualitative data – data that furnishes evidence of people’s perception/views of the service/policy, e.g. analysis of complaints, outcomes of focus groups, surveys*
- *Local population data from the census figures (such as Ceredigion Welsh language Profile and Ceredigion Demographic Equality data)*
- *National Household survey data*
- *Service User data*
- *Feedback from consultation and engagement campaigns*
- *Recommendations from Scrutiny*
- *Comparisons with similar policies in other authorities*
- *Academic publications, research reports, consultants’ reports, and reports on any consultation with e.g. trade unions or the voluntary and community sectors, ‘Is Wales Fairer’ document.*
- *Welsh Language skills data for Council staff*

2. SUSTAINABLE DEVELOPMENT PRINCIPLES: How has your proposal embedded and prioritised the five sustainable development principles, as outlined in the Well-being of Future Generations (Wales) Act 2015, in its development?

Sustainable Development Principle	Does the proposal demonstrate you have met this principle? If yes, describe how. If not, explain why.	What evidence do you have to support this view?	What action (s) can you take to mitigate any negative impacts or better contribute to the principle?
Long Term Balancing short term need with long term and planning for the future.	The PSPOs will need to be reviewed pursuant to implementation every three years to ascertain if it is still required.	In 2014, the Anti-social behaviour, Crime and Policing Act 2014 introduced Public Space Protection Orders which	Reviews will be undertaken as described.

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



		replaced the Dog Control Orders (DCO's) that already existed for this section of Borth beach. In October 2017, these DC's automatically became PSPOs.	
Collaboration Working together with other partners to deliver.	Public Protection always welcomes liaison and discussion with Borth Community Council representatives. The views of Dyfed Powys Police, and Dyfed Powys Police & Crime Commissioner are also always sought as part of any review as enforcement of the PSPO is a joint duty.	Public Protection maintain data on any reports of any banned antisocial activity in the PSPO area. The data is used to monitor trends and developments.	Monitor trends and developments to ensure the efficacy of the Orders.
Involvement Involving those with an interest and seeking their views.	Public Protection have sought the views of a wide range of interested parties - Ceredigion County Council's Economic Development and Tourism Team, Keep Wales Tidy, RNLI Lifeguards, as well as representatives of Borth Community Council, Dyfed Powys Police, and Dyfed Powys Police & Crime Commissioner	Community Council, The Dyfed-Powys Police and the Office of the Dyfed-Powys Police and Crime Commissioner have submitted no objections to the renewal.	Some members of Borth Community Council have requested that the Authority consider introducing timed access for dogs to the PSPO area of the beach to allow dogs on the beach between 6pm and 10am to allow dog owners, particularly those with disabilities, who live in the southern part of the village, to access the beach to exercise their dog. A report to Cabinet/Council will seek a decision on whether a full consultation is necessary. There will be a press release regarding the renewal of the Order which will highlight the continuing exclusion of dogs in the PSPO area of beach, and set out what offence people will be committing if they breach the Order.

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Prevention Putting resources into preventing problems occurring or getting worse.	The extension of the PSPO for a further three years will ensure the continuation of measures to address the problems described.	Public Protection data.	Signage already in place but needs to be enhanced.
Integration Positively impacting on people, economy, environment and culture and trying to benefit all three.	The existing Order has already had a positive impact in reducing the anti-social behaviour and nuisance associated with the activities of irresponsible dog ownership and allowing police/council enforcement officers to issue fixed penalties.	The original introduction of The DCOs was widely supported, and this continues to be the case as PSPOs.	As set out above make sure the orders are clearly advertised to raise public awareness.

3. WELL-BEING GOALS: Does your proposal deliver any of the seven National Well-being Goals for Wales as outlined on the Well-being of Future Generations (Wales) Act 2015? Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal. We need to ensure that the steps we take to meet one of the goals aren't detrimental to meeting another.

Well-being Goal	Does the proposal contribute to this goal? Describe the positive or negative impacts-	What evidence do you have to support this view?	What action (s) can you take to mitigate any negative impacts or better contribute to the goal?
3.1. A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs.			
3.2. A resilient Wales Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change).			
3.3. A healthier Wales People's physical and mental wellbeing is maximised and health impacts are understood.	Yes – The general public's physical wellbeing is protected by these Orders as they reduce anti-social behaviour in the area specified.	Supported as previously described.	As set out above publicity will ensure that the Orders are clearly advertised to raise public awareness. A full consultation will be carried out if Cabinet/Council decide it's

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



			necessary. Reviews as described will also take place.
3.4. A Wales of cohesive communities Communities are attractive, viable, safe and well connected.	Locals and tourists alike will benefit from the Order in terms of improved levels of crime and disorder.	Supported as previously described.	As set out above publicity will ensure that the Orders are clearly advertised to raise public awareness. A full consultation will be carried out if Cabinet/Council decide it's necessary. Reviews as described will also take place.
3.5. A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental well-being.			

3.6. A more equal Wales People can fulfil their potential no matter what their background or circumstances. <i>In this section you need to consider the impact on equality groups, the evidence and any action you are taking for improvement.</i> <i>You need to consider how might the proposal impact on equality protected groups in accordance with the Equality Act 2010?</i> <i>These include the protected characteristics of age, disability, gender reassignment, marriage or civil partnership, pregnancy or maternity, race, religion or beliefs, gender, sexual orientation.</i> Please also consider the following guide:: Equality Human Rights - Assessing Impact & Equality Duty	Describe why it will have a positive/negative or negligible impact. <i>Using your evidence consider the impact for each of the protected groups. You will need to consider do these groups have equal access to the service, or do they need to receive the service in a different way from other people because of their protected characteristics. It is not acceptable to state simply that a proposal will universally benefit/disadvantage everyone. You should demonstrate that you have considered all the available evidence and address any gaps or disparities revealed.</i>	What evidence do you have to support this view? <i>Gathering Equality data and evidence is vital for an IIA. You should consider who uses or is likely to use the service. Failure to use <u>data</u> or <u>engage</u> where change is planned can leave decisions open to legal challenge. Please link to involvement box within this template. Please also consider the general guidance.</i>	What action (s) can you take to mitigate any negative impacts or better contribute to positive impacts? <i>These actions can include a range of positive actions which allows the organisation to treat individuals according to their needs, even when that might mean treating some more favourably than others, in order for them to have a good outcome. You may also have actions to identify any gaps in data or an action to engage with those who will/likely to be effected by the proposal. These actions need to link to Section 4 of this template.</i>
---	---	---	--

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Age Do you think this proposal will have a positive or a negative impact on people because of their age? (Please tick ✓)				The continuation of the dog ban in the specified area will benefit all age groups in terms of improved levels of crime and disorder.	Supported as previously described. Public Protection data in relation to level of complaints.	Given that some members of Borth Community Council have requested that the Authority consider introducing timed access for dogs to the PSPO area of the beach to allow dogs on the beach between 6pm and 10am to allow dog owners, particularly those with disabilities, who live in the southern part of the village, to access the beach to exercise their dog, a full consultation to assess the need to introduce timed access to the area of Borth beach protected by the current PSPO and the feasibility of enforcing any such changes could be carried out within the next 12 months. Otherwise, a review as described will also take place.
Children and Young People up to 18	Positive	Negative	None/ Negligible			
	✓					
People 18-50	Positive	Negative	None/ Negligible			
	✓					
Older People 50+	Positive	Negative	None/ Negligible			
	✓					

Disability Do you think this proposal will have a positive or a negative impact on people because of their disability? (Please tick ✓)				In general, the continuation of the dog exclusion will benefit all disability groups in terms of improved levels of crime and disorder.	As above.	Given that some members of Borth Community Council have requested that the Authority consider introducing timed access for dogs to the PSPO area of the beach to allow dogs on the beach
Hearing Impairment	Positive	Negative	None/ Negligible			
	✓					

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Physical Impairment	Positive	Negative	None/ Negligible			between 6pm and 10am to allow dog owners, particularly those with disabilities, who live in the southern part of the village, to access the beach to exercise their dog, a full consultation to assess the need to introduce timed access to the area of Borth beach protected by the current PSPO and the feasibility of enforcing any such changes could be carried out within the next 12 months.
			✓			
Visual Impairment	Positive	Negative	None/ Negligible			
	✓					
Learning Disability	Positive	Negative	None/ Negligible			
	✓					
Long Standing Illness	Positive	Negative	None/ Negligible			
	✓					
Mental Health	Positive	Negative	None/ Negligible			
	✓					
Other	Positive	Negative	None/ Negligible			
	✓					
Transgender Do you think this proposal will have a positive or a negative impact on transgender people? (Please tick ✓)				In general, the continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Transgender	Positive	Negative	None/ Negligible			
			✓			
Marriage or Civil Partnership Do you think this proposal will have a positive or a negative impact on marriage or Civil partnership? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Marriage	Positive	Negative	None/ Negligible			
	✓					

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Civil partnership	Positive	Negative	None/ Negligible			
	✓					
Pregnancy or Maternity Do you think this proposal will have a positive or a negative impact on pregnancy or maternity? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Pregnancy	Positive	Negative	None/ Negligible			
	✓					
Maternity	Positive	Negative	None/ Negligible			
	✓					
Race Do you think this proposal will have a positive or a negative impact on race? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
White	Positive	Negative	None/ Negligible			
	✓					
Mixed/Multiple Ethnic Groups	Positive	Negative	None/ Negligible			
	✓					
Asian / Asian British	Positive	Negative	None/ Negligible			
	✓					
Black / African / Caribbean / Black British	Positive	Negative	None/ Negligible			
	✓					
Other Ethnic Groups	Positive	Negative	None/ Negligible			
	✓					

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Religion or non-beliefs Do you think this proposal will have a positive or a negative impact on people with different religions, beliefs or non-beliefs? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Christian	Positive	Negative	None/ Negligible			
	✓					
Buddhist	Positive	Negative	None/ Negligible			
	✓					
Hindu	Positive	Negative	None/ Negligible			
	✓					
Humanist	Positive	Negative	None/ Negligible			
	✓					
Jewish	Positive	Negative	None/ Negligible			
	✓					
Muslim	Positive	Negative	None/ Negligible			
	✓					
Sikh	Positive	Negative	None/ Negligible			
	✓					
Non-belief	Positive	Negative	None/ Negligible			
	✓					
Other	Positive	Negative	None/ Negligible			
	✓					

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Sex Do you think this proposal will have a positive or a negative impact on men and/or women? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Men	Positive	Negative	None/ Negligible			
	✓					
Women	Positive	Negative	None/ Negligible			
	✓					

Sexual Orientation Do you think this proposal will have a positive or a negative impact on people with different sexual orientation? (Please tick ✓)				The continuation of the dog exclusion will benefit all members of the public in terms of improved levels of crime and disorder.	As above.	As above.
Bisexual	Positive	Negative	None/ Negligible			
	✓					
Gay Men	Positive	Negative	None/ Negligible			
	✓					
Gay Women / Lesbian	Positive	Negative	None/ Negligible			
	✓					
Heterosexual / Straight	Positive	Negative	None/ Negligible			
	✓					

Having due regards in relation to the three aims of the Equality Duty - determine whether the proposal will assist or inhibit your ability to eliminate discrimination; advance equality and foster good relations.

3.6.2. How could/does the proposal help advance/promote equality of opportunity?

You should consider whether the proposal will help you to:

- Remove or minimise disadvantage
- To meet the needs of people with certain characteristics
- Encourage increased participation of people with particular characteristics



The continuation of the dog exclusions does not promote equality as such but removes the disadvantage that people may encounter in being victims of or witnessing anti-social behaviour associated with the activities of irresponsible dog owners i.e. dog fouling and out of control dogs on the section of beach designated by the PSPO.

3.6.3. How could/does the proposal/decision help to eliminate unlawful discrimination, harassment, or victimisation?

You should consider whether there is evidence to indicate that: ● *The proposal may result in less favourable treatment for people with certain characteristics* ● *The proposal may give rise to indirect discrimination* ● *The proposal is more likely to assist or impede you in making reasonable adjustments*

As above.

3.6.4. How could/does the proposal impact on advancing/promoting good relations and wider community cohesion?

You should consider whether the proposal will help you to: ● *Tackle prejudice* ● *Promote understanding*

As above.

Having due regard of the Socio-Economic Duty of the Equality Act 2010.

Socio-Economic Disadvantage is living in less favourable social and economic circumstances than others in the same society.

As a listed public body, Ceredigion County Council is required to have due regard to the Socio-Economic Duty of the Equality Act 2010. Effectively this means carrying out a poverty impact assessment. The duty covers all people who suffer socio-economic disadvantage, including people with protected characteristics.

3.6.5 What evidence do you have about socio-economic disadvantage and inequalities of outcome in relation to the proposal?

Describe why it will have a positive/negative or negligible impact.

Anecdotal evidence from some members of Borth Community Council that some dog owners, particularly those with disabilities, who live in the southern part of the village have nowhere suitable to exercise their dogs during periods when the restrictions are in force. A request has been made to undertake a consultation to assess the public interest in relaxing the conditions of the existing PSPO on the basis that persons with protected characteristics may be negatively impacted by the PSPO.

If timed access for dogs to the PSPO area was introduced for disabled dog owners, it would dilute/relax the current Order and thus would likely have a negative impact on the effectiveness of the Order and would increase the demand to monitor and enforce any new provisions. As it stands, the current order protects all the public (locals residents, visitors and tourists) from anti-social behaviour and nuisance associated with the activities of irresponsible dog ownership, and most likely would only increase the number of complaints rather than reduce them, thus increasing the demand on Public Protection resource



What evidence do you have to support this view?
<p>Prior to 2014, a section of Borth beach and promenade, had in place two Dog Control Orders (DCO's) made under the Clean Neighbourhoods and Environment Act 2005 -one excluding dogs from the beach (1st May – 30th September) and one requiring dogs to be on a lead on the promenade. These DCO's covered a section of the beach not covered by a local byelaw and were put in place in 2008.</p> <p>They were introduced for the following reasons: -</p> <ol style="list-style-type: none"> 1) Borth Community Council supported the geographical extension of the existing dog byelaws because of complaints from residents and visitors regarding dog fouling and out of control dogs. 2) This section of the beach is part of the Blue Flag Beach assessment area. Intentionally permitting dogs on the beach during the Blue Flag assessment period means the beach is not compliant with the imperative criteria required by the Foundation for Environmental Education who run the Blue Flag Programme potentially jeopardising the Blue Flag status of Borth Beach. <p>Before the introduction of the Dog Control Orders in 2008, consideration was given to balancing the interests of those in charge of dogs against the interests of those affected by the activities of dogs. In doing so, it was recognised that the public, and specifically children, should have access to dog-free areas and areas where dogs are kept under strict control. In addition, those in charge of dogs require access to areas where they can exercise their dogs without undue restrictions. Council was satisfied that there was ample opportunity for the free running of dogs on the area of the beach not covered by Dog Exclusion Byelaws, thus allowing dog owners to discharge their responsibilities under the Animal Welfare Act 2006.</p>
What action(s) can you take to mitigate any negative impacts or better contribute to positive impacts?
As above.

<p>3.7. A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh Language are promoted and protected. <i>In this section you need to consider the impact, the evidence and any action you are taking for improvement. This in order to ensure that the opportunities for people who choose to live their lives and access services through the medium of Welsh are not inferior to</i></p>	Describe why it will have a positive/negative or negligible impact.	What evidence do you have to support this view?	What action (s) can you take to mitigate any negative impacts or better contribute to positive impacts?
---	---	---	---

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



<i>what is afforded to those choosing to do so in English, in accordance with the requirement of the Welsh Language Measure 2011.</i>						
Will the proposal be delivered bilingually (Welsh & English)?	Positive	Negative	None/ Negligible	N/A		Ensure that all relevant signs are bilingual. Press Release and Publication of the Orders will be bilingual.
	✓					
Will the proposal have an effect on opportunities for persons to use the Welsh language?	Positive	Negative	None/ Negligible	N/A		
			✓			
Will the proposal increase or reduce the opportunity for persons to access services through the medium of Welsh?	Positive	Negative	None/ Negligible	N/A		
			✓			
How will the proposal treat the Welsh language no less favourably than the English language?	Positive	Negative	None/ Negligible	N/A		
			✓			
Will it preserve promote and enhance local culture and heritage?	Positive	Negative	None/ Negligible	N/A		
			✓			
4. STRENGTHENING THE PROPOSAL: If the proposal is likely to have a negative impact on any of the above (including any of the protected characteristics), what practical changes/actions could help reduce or remove any negative impacts as identified in sections 2 and 3?						
4.1 Actions.						
What are you going to do?			When are you going to do it?		Who is responsible?	Progress
Present a report to Cabinet/Council to seek their decision regarding whether a full consultation is necessary and to extend the order for a further three years.			5/9/2023 & 21/9/2023		Anne-Louise Davies	On schedule

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



Contact Borth Community Council regarding the outcome of their public meeting	After 4/9/2023	Anne-Louise Davies	TBC
If required, carry out a full consultation	During the financial year 2024/25	Anne-Louise Davies	TBC

4.2. If no action is to be taken to remove or mitigate negative impacts please justify why.

(Please remember that if you have identified unlawful discrimination, immediate and potential, as a result of this proposal, the proposal must be changed or revised).

4.3. Monitoring, evaluating and reviewing.

How will you monitor the impact and effectiveness of the proposal?


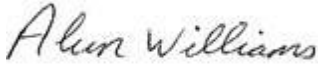
5. RISK: What is the risk associated with this proposal?

Impact Criteria	1 - Very low	2 - Low	3 - Medium	4 - High	5 - Very High
Likelihood Criteria	1 - Unlikely to occur	2 - Lower than average chance of occurrence	3 - Even chance of occurrence	4 - Higher than average chance of occurrence	5 - Expected to occur
Risk Description	Impact (severity)		Probability (deliverability)		Risk Score
Lower than average chance of occurrence	2		1		2
Does your proposal have a potential impact on another Service area?					
Possibly the Economic Development and Tourism Team					

Cyngor Sir Ceredigion County Council - Integrated Impact Assessment (IIA)

An integrated tool to inform effective decision making



6. SIGN OFF			
Position	Name	Signature	Date
Team Manager	Anne-Louise Davies		23/8/2023
Corporate Lead Officer	Alun Williams		23/8/2023
Strategic Director			
Portfolio Holder			